

**LANCASTER COUNTY CORRECTIONAL FACILITY
JOINT PUBLIC AGENCY**

**FINANCIAL STATEMENTS
WITH
SUPPLEMENTARY INFORMATION
AND
ACCOMPANYING INDEPENDENT AUDITORS' REPORTS**

**PERIOD FROM SEPTEMBER 9, 2008
(DATE OF INCEPTION) TO JUNE 30, 2009**

**BLAND & ASSOCIATES, P.C.
Certified Public Accountants**

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INDEPENDENT AUDITORS' REPORT

Board of Commissioners
Lancaster County Correctional Facility Joint Public Agency
Lincoln, Nebraska

We have audited the accompanying financial statements of the governmental activities and the general fund of the Lancaster County Correctional Facility Joint Public Agency (JPA) as of and from September 9, 2008 (period of inception) to June 30, 2009, which collectively comprise the JPA's financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the JPA. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the JPA as of June 30, 2009, and the respective changes in financial position thereof from September 9, 2008 (period of inception) to June 30, 2009 then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 4, 2009, on our consideration of the JPA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The JPA has not presented Management's Discussion and Analysis that accounting principles generally accepted in the United States of America have determined are necessary to supplement, although not required to be part of the financial statements.

INDEPENDENT AUDITORS' REPORT (Continued)

The budgetary comparison information on pages 17 and 18 is not a required part of the financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Bland + Associates, P.C.

Omaha, Nebraska
November 4, 2009

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
STATEMENT OF NET ASSETS
June 30, 2009

| ASSETS | Governmental Activities |
|---|------------------------------------|
| CURRENT ASSETS | |
| Cash and Cash Equivalents | \$ 1,014,053 |
| Investments | 65,833,343 |
| Due From Other Governmental Agencies | 24,209 |
| Taxes Receivable | 2,148,886 |
| Total Current Assets | 69,020,491 |
| CAPITAL ASSETS | |
| Construction in Progress | 3,811,161 |
| Total Capital Assets | 3,811,161 |
| OTHER ASSETS | |
| Bond Issue Costs, net of accumulated amortization of \$13,278 | 616,097 |
| | \$ 73,447,749 |
| LIABILITIES AND NET ASSETS | |
| CURRENT LIABILITIES | |
| Accounts Payable | \$ 353,806 |
| Payable to Lancaster County | 3,162,666 |
| Accrued Interest Payable | 211,582 |
| Deferred Tax Revenue | 172,894 |
| Current Portion of Bonds Payable | 2,430,000 |
| Total Current Liabilities | 6,330,948 |
| LONG-TERM LIABILITIES | |
| Bonds Payable, Net of Current Portion and Deferred Amounts | 63,049,307 |
| Total Liabilities | 69,380,255 |
| COMMITMENTS AND CONTINGENCIES | |
| | - |
| NET ASSETS | |
| Invested in Capital Assets, Net of Related Debt | 3,811,161 |
| Restricted for Debt Service | 256,333 |
| Total Net Assets | 4,067,494 |
| | \$ 73,447,749 |

The accompanying notes to financial statements are an integral part of these statements

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
STATEMENT OF ACTIVITIES
Period From September 9, 2008 (Date of Inception) To June 30, 2009

| | |
|---|--------------------------------|
| EXPENDITURES | |
| Other Contracted Services | \$ 150,341 |
| Debt Service - Interest | 956,852 |
| Amortization of Bond Issue Costs | 13,278 |
| Total Expenditures | <u>1,120,471</u> |
| GENERAL REVENUES | |
| Taxes | 4,556,876 |
| State Revenues | 337,227 |
| Interest Income | 292,537 |
| Other Intergovernmental | 1,325 |
| Total General Revenues | <u>5,187,965</u> |
| CHANGE IN NET ASSETS | 4,067,494 |
| NET ASSETS - BEGINNING OF YEAR | <u>-</u> |
| NET ASSETS - END OF YEAR | <u><u>\$ 4,067,494</u></u> |

The accompanying notes to financial
statements are an integral part of these statements

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
BALANCE SHEET - GOVERNMENTAL FUND
June 30, 2009

ASSETS

| | |
|--------------------------------------|-----------------------------|
| Cash and Cash Equivalents | \$ 1,014,053 |
| Investments | 65,585,533 |
| Interest Receivable | 247,810 |
| Due From Other Governmental Agencies | 24,209 |
| Taxes Receivable | <u>2,148,886</u> |
| | <u>\$ 69,020,491</u> |

LIABILITIES AND FUND BALANCE

LIABILITIES

| | |
|-----------------------------|------------------|
| Accounts Payable | \$ 353,806 |
| Payable to Lancaster County | <u>3,162,666</u> |
| Total Liabilities | 3,516,472 |

COMMITMENTS AND CONTINGENCIES

-

FUND BALANCE

| | |
|---------------------------|-----------------------------|
| Reserved for Debt Service | <u>65,504,019</u> |
| | <u>\$ 69,020,491</u> |

The accompanying notes to financial
statements are an integral part of these statements

**LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUND
TO THE STATEMENT OF NET ASSETS
June 30, 2009**

| | | |
|---|-----------|-------------------------|
| Fund Balance - Governmental Fund | \$ | 65,504,019 |
| Amounts reported for governmental activities in the statement of net assets are different because: | | |
| Capital assets used in governmental activities are not financial resources and, therefore, not reported in the governmental fund | | 3,811,161 |
| Bond issue costs are reported as expenditures when first incurred because they require the use of current financial resources and are not reported in the governmental fund | | 816,097 |
| Property tax revenues, not collected within 60 days of the fiscal year end are not financial resources and, therefore, not reported in the governmental fund | | (172,894) |
| Liabilities that are not due and payable in the current period and, therefore, are not reported in the governmental fund: | | |
| Bonds payable, net of bond premium | | (65,479,307) |
| Accrued interest payable | | (211,582) |
| | | (85,690,889) |
| Net Assets - Governmental Activities | \$ | <u>4,067,494</u> |

The accompanying notes to financial statements are an integral part of these statements

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - GOVERNMENTAL FUND
Period From September 9, 2008 (Date of Inception) To June 30, 2009

| | |
|---|----------------------|
| REVENUES | |
| Taxes | \$ 4,729,770 |
| State Revenues | 337,227 |
| Interest Income | 292,537 |
| Other Intergovernmental | 1,325 |
| Total Revenues | <u>5,360,859</u> |
| EXPENDITURES | |
| Capital Outlays | 3,811,161 |
| Contractual Expense | 150,341 |
| Debt Service | |
| Interest | 768,746 |
| Bond Issuance Costs | 629,375 |
| Total Expenditures | <u>5,359,623</u> |
| EXPENDITURES OVER REVENUES | 1,236 |
| OTHER FINANCING SOURCES | |
| Proceeds from Bond Issuance | 64,390,000 |
| Premium on Bond Issuance | 1,112,783 |
| Total Other Financing Sources | <u>65,502,783</u> |
| REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES | 65,504,019 |
| FUND BALANCE - BEGINNING OF THE YEAR | <u>-</u> |
| FUND BALANCE - END OF YEAR | <u>\$ 65,504,019</u> |

The accompanying notes to financial
statements are an integral part of these statements

**LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGE IN FUND BALANCE - GOVERNMENTAL FUND
TO THE STATEMENT OF ACTIVITIES**

Period From September 9, 2008 (Date of Inception) To June 30, 2009

| | |
|---|----------------------------|
| Net Change in Fund Balance - Governmental Fund | \$ 65,504,019 |
| Amounts reported for governmental activities in the statement of activities are different because: | |
| Capital outlays are reported as expenditures in the fund financial statements. However, they are presented as assets in the statement of activities and depreciated over their estimated economic lives. | 3,811,161 |
| Governmental funds recognize property tax revenues as revenues when received within 60 days of the end of the fiscal year. However, in the statement of activities, property tax revenues are recognized based on the total taxes levied. This amount of property tax revenues due to the County but not collected within 60 days of the fiscal year. | (172,894) |
| Debt proceeds provide current financial resources to governmental funds. However, issuing debt increases long-term liabilities in the statement of net assets. In the current period proceeds received were: | (64,390,000) |
| Governmental funds report the effect on issuance costs, premiums, and discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. | (473,210) |
| Certain items reported in the statements of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental fund. These activities consist of: Accrued interest expense | <u>(211,582)</u> |
| Change in Net Assets - Governmental Activities | <u>\$ 4,067,494</u> |

The accompanying notes to financial
statements are an integral part of these statements

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies of the Lancaster County Correctional Facility Joint Public Agency (the JPA) is presented to assist in understanding the JPA's financial statements. The financial statements and notes are representations of the JPA's management who are responsible for their integrity and objectivity. These accounting policies conform to accounting principles generally accepted in the United States of America and have been consistently applied in the preparation of the financial statements.

Reporting Entity

The JPA was created pursuant to the Joint Public Agency Act and a Joint Public Agency Agreement dated September 9, 2008 between Lancaster County and the City of Lincoln. The JPA was created for the purpose of financing the construction, equipping and furnishing of new correction facilities on land owned by Lancaster County and leased to the JPA pursuant to a Site Lease dated February 5, 2009 between the JPA and Lancaster County. The JPA will own the correction facilities until the bonds are no longer outstanding, at which time the JPA will transfer ownership to Lancaster County. Lancaster County will operate and maintain the correction facilities pursuant to a Facilities Agreement dated February 5, 2009 between Lancaster County and the JPA.

The JPA is governed by a four-member board consisting of the Chair and Vice Chair of the Lancaster County Board of Commissioners, the Mayor of Lincoln, and the Chair of the Lincoln City Council. All actions may be taken by the affirmative vote of a majority of the Board, except that the issuance of bonds by the JPA must be approved by the Mayor, the Lincoln City Council and the Lancaster County Board of Commissioners.

Under the JPA Agreement, Lancaster County has irrevocably allocated and assigned to the JPA, for the period beginning September 15, 2008 and ending on the date upon which all of the bonds are no longer deemed to be outstanding, its authority to cause the levy of taxes within the taxing district of Lancaster County. This authority, beginning in the year 2008 for collection in 2009, is for the purpose of paying the costs of the correction facilities an amount equal to \$2,000,000 to be levied solely for the purpose of paying the principal and interest on the bonds.

Under the JPA Agreement, the City of Lincoln has irrevocably allocated and assigned to the JPA, for the period beginning September 15, 2008 and ending on the date upon which all of the bonds are no longer deemed to be outstanding, its authority to cause the levy of taxes within the taxing district of the City. This authority, not to exceed \$3,500,000 annually, beginning in the year 2008 for collection in 2009, is for the purpose of paying the costs of the correction facilities in an amount which, when added to the County Levy, will be sufficient to pay the principal and interest on the bonds.

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation

The government-wide financial statements (the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the JPA.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Measurement Focus/Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this period, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Proceeds from long-term debt are reported as other financing sources. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures, such as principal and interest on general long-term debt, and claims and judgments, are recognized under the modified accrual basis of accounting when the related fund liability is due.

Cash and Cash Equivalents

For financial statement purposes, all highly liquid investments with original maturities of three months or less, are considered cash equivalents.

Investments

In accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, investments are recorded at fair value. The JPA's investment policy allows investment in U.S. government obligations and

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Investments (Continued)

short-term interest bearing investments consisting of certificates of deposit and other income producing securities. It is also the JPA's policy to report interest earned but not received in a separate account from the principal.

Property Taxes

Based on the valuation as of January 1, property taxes are levied by the County Board of Commissioners on or before October 15 of each year for all political subdivisions in Lancaster County. Real estate and personal property taxes are each due December 31 of the year in which the property is appraised. One-half of the taxes becomes delinquent April 1 and August 1 of the following year.

The JPA has two property tax levies. One levied on the assessed value of Lancaster County and the other levied on the assessed value of the City of Lincoln. The levy for the county portion was \$.0106 per \$100 of valuation and the levy for the city portion was \$.0195 for a combined levy of \$.0301.

Capital Assets and Depreciation

The JPA issued bonds to finance the construction of the new correctional facilities scheduled to be completed in the fall of 2010, at which time depreciation will commence. The buildings will be included as capital assets on the statement of net assets because the JPA will own the buildings until the bonds are no longer outstanding.

In the government-wide financial statements (statement of net assets and statement of activities), expenditures for equipment and vehicles are capitalized at cost and accounted for as capital assets. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Bond Issue Costs

Bond premium and bond issuance costs are amortized using the straight-line method over the respective term of the bonds.

Net Assets

Net assets represent the difference between total assets and total liabilities. Net assets are restricted when constraints placed on them are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Net Assets (Continued)

Net assets invested in capital assets, net of related debt, consist of capital assets less accumulated depreciation and the net of outstanding balances of any debts used to finance those assets, such as capital leases and notes. When both restricted and unrestricted resources are available for use, it is generally the JPA's policy to use restricted resources first, then unrestricted resources as they are needed.

Income Taxes

The JPA qualifies as a tax-exempt organization under Section 115 of the Internal Revenue Code. Accordingly, no provision for income taxes is required.

Budgets and Budgetary Accounting

The JPA follows the procedures described below in establishing the budgetary data reflected in the JPA's financial statements in accordance with the statutory requirements of the Nebraska Budget Act.

On or before August 1, The JPA Board prepares and transmits a budget for the JPA to the Lancaster County Board of Commissioners showing the projected requirements, operating reserve, cash on hand at the close of the preceding fiscal year, projected revenue collected from sources other than property tax and amount to be raised by property taxation. The budget is prepared on the cash receipts and disbursements basis of accounting. Encumbrances are also reflected as expenditures for budgetary purposes. At least one public hearing must be held by the JPA Board.

On or before September 20 each year, the budget is adopted by the JPA Board and filed with the Lancaster County Clerk and the State Auditor's Office.

Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of funds are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental fund types.

At the end of each budget period, unencumbered, unexpended appropriations lapse. Appropriations in the governmental fund types are charges for encumbrances when commitments are made. Fund balances are reserved for outstanding encumbrances, which serve as authorization for expenditures in the subsequent year. There were no encumbrances as of June 30, 2009.

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)
 Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Use of Estimates

Management uses estimates and assumptions in preparing these financial statements in accordance with accounting principles generally accepted in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenditures. Actual results could vary from the estimates employed.

NOTE B – CONCENTRATION OF CREDIT RISK

Deposits

At June 30, 2009, the reported amount of the JPA's cash and investments held by the County Treasurer amounted to \$66,599,586. Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The JPA's deposit policy for custodial credit risk requires compliance with the provisions of state law.

The JPA's cash deposits and investments in excess of the \$250,000 FDIC limits are covered by collateral held in a Federal Reserve pledge account or by an agent for the JPA and thus no custodial risk exists.

Cash and cash equivalents held in trust consisted of the following as of June 30, 2009:

| <u>Cash and Cash Equivalents</u> | <u>Cost</u> | <u>Fair Value</u> |
|--|---------------------|---------------------|
| Series 2009 – Jail Construction | \$ 835,830 | \$ 835,830 |
| Series 2009 – County Corrections | 82,715 | 82,715 |
| Series 2009 – City Corrections | 95,508 | 95,508 |
| Total JPA Cash and Cash Equivalents held by the JPA: | <u>\$ 1,014,053</u> | <u>\$ 1,014,053</u> |

Investments

Nebraska State Statute Section 77-2315 authorizes the County Treasurer, with the consent of the County Board of Commissioners, to invest in U.S. government bonds, bonds and debentures with AAA credit ratings issued either singularly or collectively by any of the twelve federal land banks, the twelve intermediate credit banks, the thirteen banks for cooperatives under the supervision of the Farm Credit Administration, United States Treasury notes, bills or certificates of indebtedness maturing within two years from the date of purchase, or in certificates of deposit.

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE B – CONCENTRATION OF CREDIT RISK (Continued)

Investments (Continued)

The JPA held the following types of investments at June 30, 2009:

| <u>Investment</u> | <u>Cost</u> | <u>Fair Value</u> |
|--------------------------|----------------------|----------------------|
| Money Market Mutual Fund | \$ 18,885,533 | \$ 18,885,533 |
| Certificates of Deposit | 3,700,000 | 3,700,000 |
| Federal Home Loan Notes | 43,000,000 | 43,247,810 |
| Total Investments | \$ 65,585,533 | \$ 65,833,343 |

NOTE C – DUE FROM OTHER GOVERNMENTAL AGENCIES

Due from other governmental agencies consisted of amounts due from the State of Nebraska of \$24,209 as of June 30, 2009.

NOTE D – CAPITAL ASSETS

The changes in capital assets designated for the operation of the JPA for the period from September 9, 2008 (date of inception) to June 30, 2009, are as follows:

| | <u>Balance September 9, 2008</u> | <u>Additions</u> | <u>Disposals</u> | <u>Balance June 30, 2009</u> |
|--------------------------|--|------------------|------------------|--------------------------------------|
| Construction in Progress | \$ - | \$ 3,811,161 | \$ - | \$ 3,811,161 |

Construction Commitments

Pursuant to the Joint Public Agency Act and the JPA Agreement, the County and the City have entered into a number of agreements relating to the design, construction and operation of the Correctional Facility. The remaining cost of such commitments is estimated not to exceed \$61,691,623.

NOTE E – PAYABLE TO LANCASTER COUNTY

Construction costs incurred prior to the inception of the JPA and paid for on behalf of the JPA are payable to Lancaster County at June 30, 2009. These costs amount to \$3,162,666 and will be repaid within 60 days to Lancaster County.

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE F – BONDS PAYABLE

Transactions for the bonds payable for the period from September 9, 2008 (date of inception) to June 30, 2009, are summarized as follows:

| | Balance September 9, 2008 | Proceeds | Repayments | Balance June 30, 2009 | Amount Due Within One Year |
|----------------------------|---------------------------------|----------------------|------------------|-----------------------------|----------------------------------|
| Series 2009, due in 2028 | \$ - | \$ 64,390,000 | \$ - | \$64,390,000 | \$2,430,000 |
| Plus deferred amounts: | | | | | |
| For issuance premiums | - | 1,112,783 | 23,476 | 1,089,307 | - |
| Total Bonds Payable | \$ - | \$ 65,502,783 | \$ 23,476 | \$65,479,307 | \$2,430,000 |

Bonds Payable as of June 30, 2009 is summarized as follows:

\$64,390,000 Limited Tax General Obligation Bonds, Series 2009, issued February 12, 2009, interest amounts payable in scheduled semiannual installments due on June 1, and December 1, with principal amounts payable annually on December 1, ranging between \$2,390,000 to \$4,670,000, commencing June 1, 2009, with interest ranging from 1.00% to 5.00%, final payment due December 1, 2028.

Principal and interest requirements to maturity on bonds outstanding prior to the effects of the unamortized premium at June 30, 2009 are as follows:

| Year Ending June 30, | Principal | Interest | Total |
|-------------------------|----------------------|---------------|---------------|
| 2010 | \$ 2,430,000 | \$ 2,526,830 | \$ 4,956,830 |
| 2011 | 2,390,000 | 2,490,780 | 4,880,780 |
| 2012 | 2,440,000 | 2,430,280 | 4,870,280 |
| 2013 | 2,510,000 | 2,365,443 | 4,875,443 |
| 2014 | 2,570,000 | 2,298,655 | 4,868,655 |
| 2015-2019 | 14,045,000 | 10,257,300 | 24,302,300 |
| 2020-2024 | 16,765,000 | 7,385,608 | 24,150,608 |
| 2025-2029 | 21,240,000 | 2,758,250 | 23,998,250 |
| | 64,390,000 | \$ 32,513,146 | \$ 96,903,146 |
| Less current portion | (2,430,000) | | |
| | \$ 61,960,000 | | |

NOTE F – RISK MANAGEMENT

The JPA is included in the insurance coverage of Lancaster County. The JPA is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets, errors or omissions, and natural disasters. These risks of loss are covered by various commercial insurance policies (with various deductibles), with the exception of general liability. The County is self-insured for up to \$250,000 per occurrence for general liability risks.

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE F – RISK MANAGEMENT (Continued)

The self-insurance programs are administered by the County's Risk Manager. Commercial insurance covers the excess of the self-insured amount to the maximum of \$1,000,000 for employers' liability and \$5,000,000 for general liability.

The County utilizes the services of an actuary to prepare an analysis of the self-insured general liability risks. The analysis is used to assist the County with its financial planning, budgeting, and management of the self-insurance programs. Settled claims have not exceeded commercial coverage for the last three years.

REQUIRED SUPPLEMENTARY INFORMATION

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN
FUND BALANCE - BUDGET TO ACTUAL (Budgetary Basis)
Period From September 9, 2008 (Date of Inception) To June 30, 2009

| | Original Budget | Final Budget | Actual Amounts | Favorable (Unfavorable) |
|--|---------------------|---------------------|----------------------|----------------------------|
| REVENUES | | | | |
| Taxes | \$ 5,000,000 | \$ 5,000,000 | \$ 2,580,884 | \$ (2,419,116) |
| State Revenues | - | - | 313,018 | 313,018 |
| Interest Income | - | - | 44,727 | 44,727 |
| Other Intergovernmental | - | - | 1,325 | 1,325 |
| Total Revenues | <u>5,000,000</u> | <u>5,000,000</u> | <u>2,939,954</u> | <u>(2,080,046)</u> |
| EXPENDITURES | | | | |
| Other Contracted Services | - | - | 50,175 | (50,175) |
| Buildings | 85,000,000 | 85,000,000 | 394,854 | 84,805,146 |
| Interest | 5,000,000 | 5,000,000 | 788,747 | 4,231,253 |
| Bond Issuance Costs | - | - | 829,375 | (829,375) |
| Total Expenditures | <u>70,000,000</u> | <u>70,000,000</u> | <u>1,843,151</u> | <u>68,156,849</u> |
| EXCESS OF REVENUES OVER (UNDER) EXPENDITURES | (85,000,000) | (85,000,000) | 1,096,803 | 66,096,803 |
| OTHER FINANCING SOURCES | | | | |
| Bond Proceeds | 85,000,000 | 85,000,000 | 84,390,000 | (810,000) |
| Premium on Bond Issuance | - | - | 1,112,783 | 1,112,783 |
| Total Other Financing Sources | <u>85,000,000</u> | <u>85,000,000</u> | <u>85,502,783</u> | <u>502,783</u> |
| EXCESS OF REVENUES OVER EXPENDITURES AND OTHER FINANCING SOURCES - BUDGETARY BASIS | \$ - | \$ - | 68,599,586 | \$ 66,599,586 |
| ADJUSTMENTS REQUIRED UNDER ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA | | | | |
| To Adjust Receipts for Accruals (Net) | | | 2,420,905 | |
| To Adjust Expenditures for Accruals (Net) | | | <u>(3,518,472)</u> | |
| EXCESS OF REVENUES (MODIFIED ACCRUAL BASIS) OVER EXPENDITURES | | | \$ 65,604,019 | |

The accompanying notes to required supplemental information
are an integral part of this statement

LANCASTER COUNTY CORRECTIONAL FACILITY JOINT PUBLIC AGENCY
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION
Period From September 9, 2008 (Date of Inception) To June 30, 2009

NOTE A – STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE – BUDGET TO ACTUAL (Budgetary Basis)

Basis of Accounting

The accompanying statement of revenues, expenditures, and change in fund balance – budget to actual is presented on the cash basis of accounting which is the JPA's budgetary basis of accounting.

Budget Law

The JPA is required by state law to hold public hearings and adopt annual budgets for all funds on the budgetary basis of accounting. Total expenditures for each fund may not exceed the total budgeted expenditures. Any revisions to the adopted budget of total expenditures to any fund require a public hearing.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT
*AUDITING STANDARDS***

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners
Lancaster County Correctional Facility Joint Public Agency
Lincoln, Nebraska

We have audited the financial statements of Lancaster County Correctional Facility Joint Public Agency (JPA) as of and from September 9, 2008 (period from inception) to June 30, 2009, and have issued our report thereon dated November 4, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the JPA's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the JPA's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the JPA's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affect the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we considered to be material weaknesses as defined above.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the JPA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Lancaster County, Nebraska, Lancaster County Correctional Facility Joint Public Agency and the State of Nebraska and this report is not intended to be and should not be used by anyone other than these specified parties.

Bland + Associates, P.C.

Omaha, Nebraska
November 4, 2009